Message Text

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ACTION AF-06

INFO OCT-01 ISO-00 EUR-12 NEA-10 IO-10 SSO-00 NSCE-00

USIE-00 INRE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 SCS-03

SCA-01 SY-05 A-01 OPR-02 CAB-02 COME-00 DOTE-00 EB-07

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FM AMEMBASSY NOUAKCHOTT

TO SECSTATE WASHDC NIACT IMMEDIATE 4862

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E.O. 11652: N/A DECON 31 DEC 1977

TAGS: PBOR PFOR EAIR BGEN CASC MR SS

SUBJECT: SAHARA WATCH: SECURITY OF HUGHES AIR WEST PERSONNEL

REF: A. STATE 29731# B. NOUAKCHOTT 2607

1. HOUR AND HALF AFTER HUGHES AIR WEST TEAM CHIEF PITTS HANDED LETTER AND TEXT OF ALTMAN MESSAGE TO DIRECTOR GENERAL AIR MAURITANIE (AIRM), I WAS SUMMONED BY ACTING MINISTER OF STATE FOR FOREIGN AFFAIRS (AND MINSTATE NATIONAL ECONOMY) SIDI 'ABDALLAHI. MINISTER APOLOGIZED FOR KEEPING ME WAITING BRIEFLY, EXPLAINING HE HAD BEEN ON TELEPHONE WITH PRESIDENT. THEN COMING IMMEDIATELY TO POINT, SIDI STATED HE HAD BEEN INFORMED BY MINISTER OF TRANSPORT THAT STATE DEPARTMENT AND EMBASSY HAD INSTRUCTED HAW PERSONNEL TO REFRAIN FROM TRAVELING TO NORTH. MINISTER EXPRESSED SHARP REGRET; NOTED MAURITANIA IS TOTALLY DEPENDENT ON HUGHES MAINTENANCE ASSISTANCE; ASSERTED NORTH IS NOW CALM AND PRESENTS NO DANGER TO PERSONNEL; STATED REGULARLY SCHEDULED INTERNATIONAL FLIGHTS ARE OPERATING COMPLETELY LIMITED OFFICIAL USE

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NORMALLY THROUGHOUT COUNTRY; AND DECLARED GIRM

WOULD IMMEDIATELY STAND DOWN ANY AIRM FLIGHT OR OFFLOAD ANY CIVILIANS ON FLIGHT BY MILITARY OR REQUISITIONED AIRCRAFT AT VERY FIRST HINT OF ANY REAL DANGER. MINISTER EXPRESSED HOPE WE WOULD RECONSIDER OUR ACTION. IN SUPPORT OF HIS REQUEST, SIDI LAUNCHED INTO MOST DETAILED EXPLANATION/JUSTIFICATION FOR GIRM SAHARA POLICY ANYONE HAS VOLUNTEERED TO DATE COUPLED WITH DETAILED RECAP OF DEVELOPMENTS ALONG NORTHERN FRONTIER DURING PAST TWO WEEKS (REPORTED SEPTEL). SIDI CONCLUDED BY OFFERING TO SEND ME UP TO NOUADHIBOU TO SEE FOR MYSELF THAT ALL WAS CALM. (FRENCH AMBASSADOR WHO SPENT ALL DAY DECEMBER 18 IN NOUADHIBOU WITHOUT HEARING A SINGLE SHOT CONFIRMS THAT MINISTER'S INSISTENCE THAT DANGER IS PAST WAS ACCURATE AT LEAST FOR THAT 12 HOUR PERIOD.)

2. IN RESPONSE, I DECLARED CATEGORICALLY THAT DEPARTMENT AND EMBASSY HAD FUNCTIONED ONLY AS MAIL CLERKS, THAT USG HAD TAKEN NO OFFICIAL POSITION IN HUGHES MATTER BEYOND EXPRESSING NORMAL CONCERN FOR SAFETY OF AMCITS. HANDED SIDI TEXT OF ALTMAN MESSAGE TO DOCUMENT MY ASSERTION. I OBSERVED THAT IT SEEMED SENIOR HAW EXECUTIVES WERE CLEARLY AND JUSTIFIABLY CONCERNED ABOUT SAFETY AND WELL-BEING OF THEIR STAFF HERE, AND HAD ACTED IN UNDERSTANDABLE FASHION. I SUGGESTED THAT HAW WAS IN ALL PROBABILITY EQUALLY CONCERNED ABOUT LEGAL LIABILITY OF COMPANY SHOULD ONE OF ITS EMPLOYEES BE INJURED OR KILLED WHILE TRAVELING OR WORKING IN THE NORTH, AND NOTED THAT FINANCIAL IMPLICATIONS OF COMPANY'S RESPONSIBILITY COULDBE ENORMOUS. I POINTED OUT AND UNDERSCORED THE FACT THAT LIABILITY PROBLEM IS COMPLICATED MANY TIMES OVER BY FACT THAT PRESENT CONTRACT BETWEEN HAW AND AIRM COVERS ONLY PROVISION OF MAINTENANCE SERVICE TO CIVILIAN AIRLINE OPERATING REGULAR SCHEDULE OF PASSENGER AND FREIGHT FLIGHTS IN CONTEXT NORMAL CIVIL AVIATION ACTIVITIES. HAW AND AIRM CONTRACT CLEARLY DOES NOT COVER CURRENT QUASI-MILITARY OPERATIONS NOR DESPATCH OF HAW PERSONNEL INTO DANGER ZONES. ASSERTING HAW HAD ABUNDANTLY DEMONSTRATED ITS GOOD LIMITED OFFICIAL USE

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FAITH PERFORMANCE OF ITS CONTRACTUAL OBLIGATIONS, I NOTED HUGHES TEAM HAD (A) DISREGARDED COMPLICATIONS ARISING OUT OF CONVERSATION CIVILIAN AIRLINE TO MILITARY AIR CARRIER; (B) BEEN WORKING AROUND CLOCK EVERY DAY FOR PAST TWO WEEKS TO KEEP AIRM PLANES FLYING; AND GC) IS PREPARED TO CONTINUE FUNCTIONING AT FULLEST POSSIBLE CAPACITY IN NOUAKCHOTT. CONCLUDING, I STATED USG HAD NO POWER TO ORDER

ANY PRIVATE AMERICAN COMAPNY TO DO ANYTHING, AND CERTAINLY NOT TO ORDER US FIRM TO SEND ITS PEOPLE INTO WAR ZONE. I FURTHER DECLARED PROBLEM WAS ONE OF CONTRACTUAL RELATIONSHIP BETWEN TWO PRIVATE ORGANIZATIONS, AND CONCERNED ONLY THEM. BUT RECOGNIZING SERIOUSNESS OF PROBLEM, I SUGGESTED SOLUTION WAS FOR TWO PRIVATE ENTITIES, HAW AND AIRM, TO WORK OUT SUPPLEMENTARY OR NEW ARRANGEMENT TO COVER NEW SITUATION.

- 3. SIDI EXPRESSED APPRECIATION FOR CLARIFICATION OF ROLE OF DEPARTMENT AND EMBASSY. HE RECOGNIZED VALIDITY OF JUDGMENT THAT PROBLEM INVOLVED CONTRACTUAL RELATIONSHIP BETWEN TWO PRIVATE FIRMS WHEREIN ONE PARTY ASSERTS THERE HAS BEEN BASIC CHANGE IN CONDITIONS SURROUNDING CONTRACT. NEVERTHELESS, HE INSISTED CONTEXT INEVITABLY INVOLVES BOTH GOVERNMENTS, AND REQUESTED EMBASSY AND USG TO INTERVENE IN SITUATION IN SEARCH OF SOLUTION. SIDI WARMLY ACKNOWLEDGED HUGHES HAD BEEN WORKING WELL ABOVE AND BEYOND CALL OF CONTRACT TO KEEP MAURITANIAN PLANES FLYING.
- 5. WELL BEFORE ONSET RECENT CRISIS, UNSATISFACTORY
 HAW/AIRM RELATIONSHIP AND DETERIORATING OPERATIONAL
 COMPETENCE OF AIRM HAVE CRIED OUT FOR ON-SPOT
 INTERVENTION BY SENIOR HUGHES MANAGEMENT (OPERATIONS)
 EXECUTIVE. REPEATEDLY SCHEDULED VISITS BY VP ALTMAN
 HAVE BEEN REPEATEDLY CANCELLED BEGINNING SEPTEMBER 1
 DOWN TO DECEMBER 10. NEED FOR THOROUGH OVERHAUL OF HAW/
 AIRM CONTRACT WAS BECOMING INCRASINGLY MORE CRITICAL
 AS AIRM OPERATIONS GROUND DOWN AT INCREASING AND WORRISOME
 RATE. SPECTE OF SERIOUS AIRCRAFT ACCIDENT DUE TO
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PILOT INCOMPETENCE OR MAINTENANCE INADEQUANCY LOOMED EVER LARGER. AND GIVEN CIVIL AVIATION ENVIRONMENT HERE, HUGHES WILL INEVITABLY BE BLAMED WHOEVER MAY IN FACT BE AT FAULT, A POINT WHICH I MADE IN STRONGEST POSSIBLE TERMS TO VISITING HAW MAINTENANCE VICE PRESIDENT LAST WEEK NOVEMBER. (HUGHES SIMPLY DOES NOT HAVE SUFFICIENT MEN HERE TO PROVIDE MANHOURS REQUIRED NOR ADEQUATE PHYSICAL FACILITIES TO ASSURE FULLY SATISFACTORY MAINTENANCE PROFILE OF AIRM FLEET, AND HAS SO FAR NOT TAKEN EFFECTIVE ACTION TO PUT AIRM ON NOTICE OF THIS FACT.) INTRODUCTION OF SAHARA FRONTIER COMPLICATION IN ADDITION TO EXISTING PROBLEMS MAKES ASAP VISIT OF HUGHES SENIOR EXECUTIVE IMPERATIVE. REQUEST DEPARTMENT URGE HAW DESPATCH SENIOR REP WITH FULL DECISION MAKING AUTHORITY TO NOUAKCHOTT

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NOTE BY OC/T: # STATETEL NOT IDENTIFIED

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: PHYSICAL SECURITY, CITIZEN PROTECTION, SUPPLEMENTAL AIRLINES, AIR ROUTES

Control Number: n/a Copy: SINGLE Draft Date: 19 DEC 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975NOLIAKC02621

Document Number: 1975NOUAKC02621 Document Source: CORE Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: N/A Errors: N/A Film Number: D750442-0104 From: NOUAKCHOTT Handling Restrictions: n/a

Image Path:

Legacy Key: link1975/newtext/t19751224/aaaaauog.tel Line Count: 172 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION AF

Original Classification: LIMITED OFFICIAL USE

Original Handling Restrictions: n/a
Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 4

Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE

Previous Handling Restrictions: n/a Reference: 75 NOUAKCHOTT 2607 Review Action: RELEASED, APPROVED
Review Authority: greeneet

Review Comment: n/a Review Content Flags: Review Date: 27 AUG 2003

Review Event:

Review Exemptions: n/a
Review History: RELEASED <27 AUG 2003 by ShawDG>; APPROVED <15 DEC 2003 by greeneet>

Review Markings:

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JÚL 2006

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: SAHARA WATCH: SECURITY OF HUGHES AIR WEST PERSONNEL

TAGS: PBOR, PFOR, EAIR, BGEN, CASC, MR, SS To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006